



## **CITY COUNCIL STUDY SESSION FEBRUARY 7, 2017**

### **MEETING MINUTES**

#### **1. CALL TO ORDER / ROLL CALL**

Deputy Mayor Peltier called the meeting to order at 7:00 PM in the Council Chamber.

Mayor Tollefson, Deputy Mayor Peltier and Councilmembers Blossom, Medina, Roth, and Townsend were present. Councilmember Scott participated by Skype.

#### **2. AGENDA APPROVAL OR MODIFICATION / CONFLICT OF INTEREST DISCLOSURE**

Councilmember Roth moved and Councilmember Medina seconded to accept the agenda as presented. The motion carried unanimously, 7-0. There were no conflicts of interests disclosed.

#### **3. PUBLIC COMMENT ON AGENDA ITEMS**

Barb Zimmer invited Council, staff and the public to a Carbon Action Bainbridge meeting on February 8, 2017 at 7 pm.

Chlo Copass spoke in favor of the Welcoming City Resolution and Ordinance on Community Policing.

#### **4. PRESENTATIONS**

##### **A. Proposal for New Public Art Project by Arts and Humanities Bainbridge, AB 17-021 – Executive – 7:08 PM**

Deputy Manager Smith introduced the proposal. Carl Sussman and Bill Baran-Mickle from Arts and Humanities Bainbridge presented the proposal for a new public art project.

##### **Public Comment**

Brandon Foss asked how this program would interact with the Art Museum.

Steve Papago spoke in favor of the proposal.

Council discussed next steps.

**MOTION:** I move that the City Council approve the proposed public art project "Something New" and authorize funding of \$500 from the Public Art Sub fund to be used by AHB to complete full concept development for the project and bring that back to Council or further consideration.

**Medina/Roth:** The motion was re-stated to include the words "the development of" prior to "the proposed public art project." The motion carried unanimously, 7-0.

## 5. NEW BUSINESS

### **A. Resolution No. 2017-09, Affirming that Bainbridge Island is a Welcoming and Inclusive City, AB 17-023 – Councilmember Scott – 7:35 PM**

Councilmember Scott introduced the resolution. He noted two changes to the language to refer to "gender identity" and "gender expression."

#### **Public Comment**

Steve Papago suggested adding "age" to the resolution.

Shirley Wood Uhr spoke in favor of the resolution.

Ray Garrido spoke in favor of the resolution and ordinance.

Barry Peters spoke in favor of the resolution.

Cindy Anderson thanked Council for the resolution.

Althea Paulson spoke in favor of the resolution and ordinance.

Lisa Millerese spoke in favor of the resolution and ordinance.

Olaf Ribeiro spoke in favor of the resolution.

Carl Sussman spoke in favor of the resolution.

**Motion:** I move that the City Council forward Resolution No. 2017-09, Affirming that the City of Bainbridge Island is a Welcoming and Inclusive City, to the February 14, 2017, Consent Agenda.

**Scott/ Roth:** The motion carried unanimously, 7-0.

### **B. Ordinance No. 2017-06, Relating to Community Policing, AB 17-024 – Councilmember Scott – 7:53 PM**

Councilmember Scott introduced the ordinance which formalizes the City's current practice. Chief Hamner expressed support for the ordinance.

#### **Public Comment**

Ray Garrido spoke in favor of the ordinance.

Anne Blair spoke in favor of the ordinance.

John Kidd spoke in favor of the ordinance.

Nita Boer spoke in favor of the ordinance.

Council discussed the language in paragraph A of the ordinance.

**Motion:** I move that City Council forward Ordinance No. 2017-06, Relating to Community Policing, to the February 14, 2017 Consent Agenda.

**Scott/Tollefson:** The motion carried unanimously, 7-0.

**C. Proclamation Declaring February 2017 as “Black History Month,” AB 17-031 – Mayor Tollefson**

Mayor Tollefson introduced a City proclamation recognizing February as Black History month.

**MOTION:** I move to authorize the Mayor to sign the Proclamation declaring February 2017 as Black History Month.

**Blossom/Roth:** The motion carried, 6-0. Councilmember Townsend left the Chamber prior to the vote and returned at 8:14 PM.

**D. Transportation Benefit District Revenue Options, AB 17-020 – Finance – 8:13 PM**

Finance Director Schroer provided information on the implementation of the new utility tax and then provided a presentation on Transportation Benefit District revenue options. She addressed Council's questions.

**Public Comment**

Erika Shriner spoke in favor of spending funds on improving safety for cyclists.

Patti Dusbabek spoke against funding a parking project.

**6. UNFINISHED BUSINESS**

**A. 2017 Work Plan for Utility Advisory Committee, AB 17-014 – 8:31 PM**

Councilmember Townsend, as liaison to the committee, initiated the discussion of the 2017 work plan. Council discussed the workplan.

**Public Comment**

Brandon Foss spoke in favor of green energy.

**Motion:** I move to remove items A, C, and D from the Utility Advisory Committee's proposed 2017 work plan.

**Tollefson/Townsend:** The motion was amended to also refer to the UAC the question of whether there is added value in conducting the SSWM assessment identified in the budget. The motion carried 5-2 with Deputy Mayor Peltier and Councilmember Blossom voting against.

Deputy Mayor Peltier adjourned the meeting for a break at 8:49 PM. The meeting re-convened at 8:59 PM.

**B. Ordinance No. 2017-01 (formerly Ordinance No. 2016-29), Comprehensive Plan Update and Ordinance No. 2017-02 (formerly Ordinance No. 2016-30) BIMC Changes related to the Comprehensive Plan Update, AB 15-108 – Planning**

Deputy Mayor Peltier invited Council to review their suggested changes to the Comprehensive Plan.

9:00 PM **MOTION:** Mayor Tollefson moved to adopt the following change to page IN-10, Vision 2036 (before Affordable Housing):

Bainbridge Island's other taxing districts, Bainbridge Island Metropolitan Park & Recreation District, Bainbridge Island School District, Bainbridge Island Fire District and Kitsap Regional Library through Bainbridge Public Library all play significant roles in making this a healthy community.

**Tollefson/Townsend:** The motion carried 6-1 with Deputy Mayor Peltier voting against.

**MOTION:** Deputy Mayor Peltier moved to adopt the following change to Guiding Policy 1.1:

Develop an island-wide conservation plan strategy to identify and apply effective strategies and methods to preserve the natural and scenic qualities that make the Island a special place, including better protection for the shoreline, trees, soils, native plants, and farms.

**Peltier/Townsend:** The motion failed 5-2, with Deputy Mayor Peltier and Councilmember Scott voting in favor.

**MOTION:** Councilmember Roth moved to adopt the following change to Guiding Policy 1.1:

...qualities that make the island a special place, better protection of the shoreline, trees, soils, native plants, and farms.

**Roth/Townsend:** The motion carried unanimously, 7-0. 9:07 PM

**MOTION:** Councilmember Roth moved to adopt a new Guiding Policy 6.4:

Promote food production as part of the land use planning process.

**Roth/Townsend:** The motion carried 6-1 with Mayor Tollefson voting against.

**MOTION:** Deputy Mayor Peltier moved to adopt a new Guiding Policy 7.1:

To establish a baseline, conduct an Inventory of all greenhouse gas emissions attributable to our Island, including but not be limited to transportation, electric use, heating of structures, construction, land clearing and manufacturing.

**Peltier/Medina:** The motion failed 6-1 with Deputy Mayor Peltier voting in favor.

**MOTION:** Deputy Mayor Peltier moved to adopt a new Guiding Policy 7:

During transportation planning, consider ways to reduce or minimize greenhouse gas emissions, including plans and strategies for addressing congestion on the SR305 corridor.

**Peltier:** The motion failed for lack of a second.

9:14 PM **MOTION:** Councilmember Medina moved to add the following provisions to the Environmental Element rather than as Guiding Principles as initially proposed:

While the Vision describes a preferred future outcome for Bainbridge Island, the Guiding Principles and associated Guiding Policies provide the policy direction needed to navigate toward the desired future. We are aware that climate change poses unprecedented threats and challenges not just to Bainbridge Island, but to our state, our nation and the entire globe. We have an obligation to the current and future generations of Bainbridge Island residents to consider climate change when making decisions on energy, land use, water, transportation, vegetation and related issues.

**Change Guiding Principle #7 to Guiding Principle #1:**

Reduce greenhouse gas emissions and increase the island's climate resilience.

**Guiding Policy 1.1** Complete an island-wide greenhouse gas inventory. Conduct a thorough inventory of all greenhouse gas emissions attributable to our island which would include but not be limited to transportation, electric use, heating of homes, offices, businesses and public buildings, construction, land clearing and manufacturing.

**Guiding Policy 1.2** Establish greenhouse gas emissions reduction targets. Establish a goal of reducing greenhouse gas emissions by 80% from current levels by 2050 and set interim targets for 2020, 2030 and 2040.

**Guiding Policy 1.3** Establish a Climate Action Committee. This permanent committee would be comprised of qualified local citizens who would provide technical support to city staff and elected officials to complete a greenhouse gas inventory, to assist designing reduction programs, and to work with city staff and elected officials to ensure that emission reduction goals are met.

**Guiding Policy 1.4** Develop a Public Education Program which informs all citizens on the methods and progress for meeting the Island's greenhouse gas emission goals and ways citizens can assist in reaching the reduction goals.

**Guiding Policy 1.5** Integrate climate change into the city planning process and make climate change considerations and meeting greenhouse gas emission reduction goals a component of city decision making.

**Medina/Blossom:** The motion was tabled.

9:21 PM **MOTION:** Deputy Mayor Peltier moved to adopt the following change to the fourth paragraph of the Land Use Element Introduction, page LU-0:

Future growth on Bainbridge will be accommodated in a manner that is consistent with the responsible stewardship of its finite natural resources. ~~requirements of the GMA, yet in several ways~~ With that overall goal in mind, this *Comprehensive Plan* goes beyond the GMA's minimum requirements. For example, it exceeds the GMA's minimal requirement to address water resources as a component of the Land Use Element by instead devoting an entire additional Element to Water Resources.

**Peltier/Tollefson:** Mayor Tollefson suggested amending the language to read "and requirements of the GMA" following "with the responsible stewardship of its finite natural resources." Deputy Mayor Peltier accepted the amendment. The motion carried unanimously, 7-0.

**MOTION:** Deputy Mayor Peltier moved to adopt the following change to LU 1.2:

Outside of Winslow and the *Neighborhood Centers*, the Island has a rural appearance with forested areas, meadows, *farms* and winding, narrow, heavily vegetated roadways. These characteristics represent an important part of the Island's special character that is so highly valued by its residents.

**Peltier/Tollefson:** The motion carried unanimously, 7-0.

9:26 PM **MOTION:** Deputy Mayor Peltier moved to adopt the following change to Goal LU-2:

This *Comprehensive Plan* recognizes and affirms that as an Island, the City has natural constraints based on the *carrying capacity* of its natural systems. The plan strives to establish ~~establishes~~ a development pattern that is consistent with the *Goals* of the community and compatible with the Island's natural systems.

**Peltier/Tollefson:** The motion carried unanimously, 7-0.

**MOTION:** Councilmember Roth moved to adopt the following change to LU 4.9:

Coordinate the City's planning programs and development regulations concerning open space preservation (including habitat, land restoration and other land conservation strategies) with the efforts of the Bainbridge Island Land Trust, BIMPRD, Friends of the Farms and other local and regional organizations to identify, acquire and administer *conservation easements*.

**Roth/Scott:** The motion was withdrawn pending discussion of the other proposals.

**MOTION:** Mayor Tollefson moved to adopt the following change to LU 4.9 proposed by Councilmember Medina, with an addition by Mayor Tollefson:

Coordinate the City's planning programs and development regulations concerning open space preservation with the efforts of appropriate organizations ~~the Bainbridge Island Land Trust~~ to identify and prioritize conservation and open space opportunities, and to acquire, and administer *conservation easements*."

**Tollefson/Medina:** The motion carried unanimously, 7-0.

9:33 PM **MOTION:** Mayor Tollefson moved to leave LU 5.5 as currently drafted following a discussion of green building comments.

**Tollefson/Medina:** The motion carried unanimously, 7-0.

There was consensus to delete "State" from before "Park" at the end of LU Policy 22.5.

Mayor Tollefson suggested including references to Goals and Policies supporting each of the High Priority Action items on page LU-30 and correcting the spelling of "lerner" in Action Item 3. Council concurred.

**MOTION:** Deputy Mayor Peltier moved to restore Policy EN 1.1 to the 2004 version:

Land use decisions shall be made seriously considering the overall goal of the Comprehensive Plan in protecting the Island's natural environment.

**Peltier:** The motion failed for lack of a second.

9:45 PM **MOTION:** Councilmember Roth moved to adopt a new EN 5.5:

Identify and classify streams and stream reaches which have an anadromous fish presence.

**Roth/Medina:** The motion failed 4-2 with Councilmembers Roth and Scott voting in favor and Councilmember Blossom abstaining.

**MOTION:** Councilmember Medina moved to add the words "the Park District" after "Tribes" in Environmental Element Policy 5.7.

**Medina/Roth:** The motion carried 5-2 with Mayor Tollefson and Councilmember Roth voting against.

**MOTION:** Mayor Tollefson moved to adopt the following change to Policy EN 10.1:

Leave this language as a paragraph under Goal EN-10, but remove its "Policy" designation. Renumber remaining policies.

**Tollefson/Roth:** The motion carried unanimously, 7-0.

9:56 PM **MOTION:** Mayor Tollefson moved to adopt the following change to Policy EN 10.4:

~~Address-Evaluate~~ the impacts and consequences of new development both during and subsequent to construction on air quality as part of the environmental review...

**Tollefson/Roth:** The motion carried 6-1 with Deputy Mayor Peltier voting against.

9:57 PM **MOTION:** Deputy Mayor Peltier moved to adopt the following change to Policy EN10.4:

~~Address-Evaluate~~ and address the impacts of new development on air quality and atmospheric conditions as a part of the environmental review process and require mitigation when appropriate. Factors will include, but are not limited to, tree and vegetation loss and the generation of new motor vehicle trips.

**Peltier:** The motion failed for lack of a second.

**MOTION:** Deputy Mayor Peltier moved to adopt a new policy on greenhouse gases for EN 12:

Create a comprehensive greenhouse gas inventory for Bainbridge Island to establish a baseline for greenhouse gas reduction targets.

**Peltier/Medina:** The motion failed 5-2 with Deputy Mayor Peltier and Councilmember Medina voting in favor.

**MOTION:** Councilmember Medina moved to remove the reference to the Bainbridge Island Land Trust and insert the language "Consider partnering with other organizations and . . . ." in EN 19.5

**Medina/Townsend:** The motion carried unanimously, 7-0.

10:05 PM **MOTION:** Councilmember Medina moved to add a new policy EN19.9:

To the greatest extent legally and practicably possible, prohibit clearcutting and grading of any land parcels and any areas greater than 1/4-acre in size.

**Medina/Peltier:** The motion failed 5-2 with Deputy Mayor Peltier and Councilmember Medina in favor.

**MOTION:** Deputy Mayor Peltier moved to adopt the following addition to EN Action #2:

Consider the feasibility of incorporating the Living Building Challenge into the City's development regulations.

**Peltier:** The motion failed for lack of a second.

10:12 PM **MOTION:** Councilmember Roth moved to adopt the following change to EN Action #4:

...that protect water quality and quantity. ~~Consider~~ Create a new "Agricultural Resource Land" (ARL) designation, and ~~consider designate~~ City-owned farmland as ARL.

**Roth/Townsend:** The motion failed 4-3 with Deputy Mayor Peltier and Councilmembers Scott and Roth voting in favor.

10:15 PM **MOTION:** Deputy Mayor Peltier moved to adopt the following new goals and policies, Natural Ecosystem Services, for the Environmental Element.

Goal EN-?

In order to maintain the healthy and sustainable function of our natural systems, and their contribution to the Island's quality of life, identify the services provided by the Island's Natural Ecosystems to help guide policies and regulations that will enhance and protect them.

Policy EN-?.1 Conduct an inventory of the Island's *Natural Ecosystem Services*, considering their contribution to the Island's economy, culture, and quality of life.

Policy EN-?.2 Consider the development of Levels of Service standards for the Island's *Natural Ecosystem Services*.



Policy EN-7.3 Consider the use of Levels of Service Standards for *Natural Ecosystem Services* as a tool to help implement Goal LU-1 from the Land Use Element: specifically to "promote and sustain high standards that will enhance the quality of life and improve the environment of the Island".

**Peltier/Medina:** The motion failed 5-2 with Deputy Mayor Peltier and Councilmember Medina voting in favor.

## 7. CITY COUNCIL DISCUSSION

### **A. Discussion Regarding Joint Meeting of All Island Taxing Jurisdictions, AB 17-030 - Deputy Mayor Peltier – 10:24 PM**

Council discussed providing a page on the City web site with a summary of community debt and information on approved bonds. City Manager Schulze said that Finance staff is pulling the information together.

## 8. FOR THE GOOD OF THE ORDER – 10:27 PM

Mayor Tollefson suggested establishing an ad hoc committee to work on Cultural Element funding and Council concurred. The members will be Councilmembers Scott, Roth, and Townsend.

## 9. ADJOURNMENT

Deputy Mayor Peltier adjourned the meeting at 10:31 PM.

  
Val Tollefson, Mayor  
Christine Brown, City Clerk